Acknowledgements v
Preface vii
Contents xi

CHAPTER 1 **Introduction**
1.1 Civic Integration as a New Political Response 4
1.2 Dutch Civic Integration Experiences in Perspective 5
1.3 Content of this Volume 9

CHAPTER 2 **Concepts of Citizenship and Civic Integration**
2.1 Citizenship: Traditional and Modern Discussions 13
2.1.1 Status and the Position of Non-Citizens 14
2.1.2 Rights and the Position of Non-Citizens 15
2.1.3 Engagement and the Position of Non-Citizens 17
2.1.4 Identity and the Position of Non-Citizens 19
2.2 Traditional Immigration Models Reconsidered 20
2.2.1 National Concepts and Regional Models 20
2.2.2 The Legal Dimension 21
2.2.3 The Economic Dimension 22
2.2.4 The Cultural Dimension 23
2.2.5 The Need for Alternatives 25
2.3 Civic Integration and How it Functions 25
2.3.1 Target Groups 26
2.3.2 Language Programmes 26
2.3.3 Social Orientation 27
2.3.4 Civic Integration and Welfare Arrangements 27
2.3.5 Legal Implications 28
2.4 Preliminary Perspectives on Civic Integration 28
2.4.1 Traditional Citizenship Notions and Civic Integration 28
2.4.2 Citizenship Notions in Modern Societies 30
2.4.3 Civic Integration and Modern Notions of Citizenship 33

CHAPTER 3 **Dutch Approaches to Integration and Citizenship from an Historical Perspective**
3.1 Migration and Integration in the Netherlands 37
3.1.1 The Socio-Economic Integration of Ethnic Minorities 38
3.1.2 The Socio-Economic Position Explained 39
3.1.3 Social and Cultural Integration 41
3.2 Changing Notions on Integration and Citizenship 42
3.2.1 From Immigrants as Care Categories to Active Citizens 43
3.2.2 From Multicultural Citizenship to Shared Citizenship 47
3.2.3 From Formal Citizenship to Citizenship as a Moral Category 50
3.3 Civic Integration as the *Panacea*? 53

CHAPTER 4 **Civic Integration Policies in the Netherlands**

4.1	Civic Integration Linking Immigration and Integration	59
4.2	Civic Integration Policies for Immigrants in the Netherlands	62
4.2.1	The First Act on Civic Integration for Newcomers (WIN)	62
4.2.2	The New Civic Integration Act (WI)	63
4.2.3	Results and Effects of the Civic Integration Acts	69
4.3	Overseas Civic Integration: The Act on Civic Integration Abroad	71
4.3.1	Policy Aims and Content	72
4.3.2	Results and Effects of the Act on Civic Integration Abroad	74
4.4	Civic Integration in Dutch Naturalisation Policies	76
4.4.1	Civic Integration Requirements in Nationality Law	76
4.4.2	Results and Effects of Civic Integration Requirements in Nationality Law	78
4.5	Civic Integration in the Netherlands and Dimensions of Citizenship	80
4.5.1	Civic Integration and Citizenship as Status	81
4.5.2	Civic Integration and Citizenship as Rights	81
4.5.3	Civic Integration and Citizenship as Engagement	84
4.5.4	Civic Integration and Citizenship as Identity	85
4.6	Concluding Remarks	88

CHAPTER 5 **The Flemish Model of Civic Integration**

5.1	Citizenship and Integration in a Belgian Context	93
5.1.1	Integration Guideline	93
5.1.2	Belgian Multiculturalism	94
5.1.3	A Shifting Paradigm	96
5.1.4	Division of Political Responsibilities	97
5.2	Integration Policies in Flanders: a Short History	97
5.2.1	The Evolution of Flemish Integration Policy	97
5.2.2	The Establishment of Civic Integration in Flanders	98
5.3	Civic Integration in Flanders	100
5.3.1	The Content of Flemish Language and Orientation Courses	100
5.3.2	The Organisation of Flemish Language and Orientation Courses	101
5.3.3	The Target Groups Identified	101
5.3.4	Sanctioning	103
5.3.5	The Effects Produced by Civic Integration	103
5.4	Civic Integration in Wallonia and Brussels	105
5.4.1	The Walloon Region	106
5.4.2	The Region of Brussels	106
5.5	Major Integration Challenges in Belgium	107
5.5.1	The Migration Situation	107
5.5.2	Socio-Economic Integration	109

5.5.3 Socio-Cultural Integration 111
5.5.4 Decision-Making Structure 112
5.6 Civic Integration and Citizenship in Flanders 112
5.6.1 Status 113
5.6.2 Rights 113
5.6.3 Engagement 114
5.6.4 Identity 115
5.7 Concluding Remarks 116

CHAPTER 6 **The Canadian Model of Integration and Citizenship**
6.1 Unity in Diversity: Canadian Multiculturalism 121
6.1.1 From Anglo-Conformity towards the Contours of a Canadian Identity 121
6.1.2 Multiculturalism as a Model for National Unity and Identity 122
6.2 Immigration Policies 125
6.2.1 A Brief Historical Overview of Canadian Immigration Policies 126
6.2.2 Current Immigration Policies 127
6.3 Integration Policies 130
6.3.1 Federal Settlement Programmes 131
6.3.2 the Employment Equity Act 133
6.4 Naturalisation Policies 135
6.5 Contemporary Integration Challenges 137
6.5.1 Underutilization of Immigrant Labour and Racialization of Poverty 137
6.5.2 Social Cohesion and Multiculturalism 139
6.6 Migrants and Citizenship 141
6.6.1 Status 141
6.6.2 Rights 142
6.6.3 Engagement 143
6.6.4 Identity 144
6.7 Concluding Remarks 145

CHAPTER 7 **Integration and Citizenship in the United States**
7.1 The United States as an Immigrant Society 149
7.1.1 Balancing between Assimilation and Multiculturalism 149
7.1.2 Civil Society over Government Intervention 151
7.1.3 Accessible and Thin Citizenship 151
7.2 US Policy Measures 152
7.2.1 Immigration Policy Measures 152
7.2.2 Integration Policy Measures 154
7.2.3 Granting Rights to Migrants 155
7.2.4 Access to Social Security 156
7.2.5 Linguistic Assimilation and Language Training 158

7.2.6 Special Status of Refugee Policy 159
7.3 The Naturalisation Process 160
7.4 Integration via the Labour Market and the Civil Society 161
7.4.1 Integration via the Workforce 162
7.4.2 Integration and the Local Civil Society 163
7.4.3 Current Integration and Immigration Challenges 164
7.5 Migrants and Citizenship 167
7.5.1 Status 167
7.5.2 Rights 169
7.5.3 Engagement 171
7.5.4 Identity 172
7.6 Concluding Remarks 174

CHAPTER 8 **Concluding Remarks**
8.1 Civic Integration Considered from an Historical Perspective 177
8.2 Civic Integration Considered from a Theoretical Perspective 179
8.3 Civic Integration in an International Perspective 182
8.4 Civic Integration Reconsidered: Final Remarks 185
8.4.1 Civic Integration and its Effect 185
8.4.2 Civic Integration and the Legitimacy Discussion 187
8.4.3 Final Synthesis 188

Bibliography 191