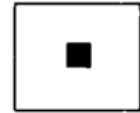


Contents



Introduction, 3

I Building the Foundation

The Founding Fathers and Covert Operations

1. George Washington and the Founding of American Clandestine Activity, 13
2. Hamilton and Jay: The Constitution, *The Federalist*, and “The Business of Intelligence,” 27
3. The Contingency Fund, 49
4. Options Short of War: Thomas Jefferson’s Clandestine Foreign Policy, 61

II Agents of Liberty

The Covert Struggle for the Americas

5. The Era of Covert Expansion:
Part 1, 1809–1829, 87
6. The Era of Covert Expansion:
Part 2, 1829–1849, 116

III Covert Activity and the “Imperial” Presidency

7. Civil War and Aftermath: The Birth of the Modern Intelligence Bureaucracy, 139

8. The Distorted Legacy: The Rise of Congressional Control of Clandestine Operations, 160

Appendix: Presidents and Secretaries of State Cited in This Work, 189

Notes, 191

Bibliography, 231

Index, 243