

Table of Contents

Acknowledgments	5
Table Of Contents	7
Abbreviations	11
1. Preface: Some introductory remarks on the meaning of irregularity	13
2. Theoretical framework: States as bounded communities- irregular migrants and state sovereignty	19
2.1 States as bounded communities	19
2.2 Migration in welfare states	23
2.3 Policy-implementation procedures	32
2.3.1 Governmental actors in policy-implementation procedures	33
2.3.2 Non-governmental actors and their role in policy-implementation	43
2.3.3 Putting exclusiveness of state-membership into perspective: Policy-implementation and formalisation	46
2.3.3.1 The term 'formalisation'	47
2.3.3.2 (Limited) inclusion of irregular migrants	49
2.3.3.3 Policy-implementation and 'weakness' of states	53
2.4 Interim conclusion	60
3. Research design and methodology	62
3.1 Research questions	62
3.2 Case selection	64
3.3 Elements of analysis	70
3.4 Methodological approach	78

Table of contents

4.	Irregular migrants in Germany: Policies and policy-implementation outcomes	90
4.1	German policies	92
4.1.1	German policies: Legal residency and documentation for migrants in Germany	92
4.1.2	German policies: Entitlements to public health care for irregular migrants in Germany	101
4.2	Policy-implementation outcomes in Germany	106
4.2.1	Legal residency and documentation: Policy-implementation outcomes in Germany	106
4.2.1.1	Research on access to legal residency and documentation	107
4.2.1.2	Empirical findings: Access to legal residency and documentation in Germany	109
4.2.1.2.1	Approaches and problem perceptions of relevant German actors	109
4.2.1.2.2	Characteristics of German implementation structures	116
4.2.1.2.3	Policy-implementation: Coherency with laws and label policies	124
4.2.1.3	Policy-implementation outcomes: Who ends up being irregular in Germany?	137
4.2.2	Public health care: Policy-implementation outcomes in Germany	139
4.2.2.1	Research on access of irregular migrants to public health care in Germany	139
4.2.2.2	Empirical findings: Implementation procedures and outcomes of German public health policies	143
4.2.2.2.1	Approaches and problem perceptions of relevant German actors	144
4.2.2.2.2	Policy-implementation procedures: Conceptions and conditions of the German public health system	153
4.2.2.3	Policy-implementation outcomes: Who ends up being Excluded from public health care in Germany?	165

5.	Irregular migrants in South Africa: Policies and policy-implementation outcomes	168
5.1	South African policies	171
5.1.1	South African policies: Legal residency and documentation for migrants in South Africa	171
5.1.2	South African policies: Entitlements to public health care for irregular migrants in South Africa	177
5.2	Policy-implementation outcomes in South Africa	180
5.2.1	Legal residency and documentation: Policy-implementation outcomes in South Africa	181
5.2.1.1	Research on implementation of South African label policies	181
5.2.1.2	Empirical findings: Access to legal residency and documentation in South Africa	186
5.2.1.2.1	Approaches and problem perceptions of relevant South African actors	186
5.2.1.2.2	Characteristics of South African implementation structures	191
5.2.1.2.3	Policy-implementation: Incoherencies with laws and label Policies	195
5.2.1.3	Policy-implementation outcomes: Who ends up being irregular in South Africa?	203
5.2.2	Public health care: Policy-implementation outcomes in South Africa	206
5.2.2.1	Research on access of irregular migrants to public health care in South Africa	206
5.2.2.2	Empirical findings: Implementation procedures and outcomes of South African public health policies	210
5.2.2.2.1	Approaches and problem perceptions of relevant South African actors	211
5.2.2.2.2	Policy-implementation procedures: Conception and conditions of the South African public health system	219
5.2.2.3	Policy-implementation outcomes: Who ends up being excluded from public health care in South Africa?	230

Table of contents

6.	Comparison of key results	234
6.1	Comparison of legal frameworks	234
6.1.1	Policies: Legal residency and documentation	235
6.1.2	Policies: Public health care	237
6.2	Comparison of policy-implementation outcomes	238
6.2.1	Policy-implementation outcomes: Legal residency and documentation	239
6.2.2	Policy-implementation outcomes: Public health care	243
7.	Typologies: More and less formalised states	247
7.1	Indicators derived from policies	247
7.2	Indicators derived from policy-implementation procedures	250
7.2.1	Availability of resources and bureaucratic structures	251
7.2.2	Interaction of involved (governmental and non-governmental) actors	252
7.3	Indicators derived from policy-implementation outcomes	255
7.3.1	Indicators derived from policy-implementation outcomes: Access to legal residency and documentation	256
7.3.2	Indicators derived from policy-implementation outcomes: Access to public health care	258
7.4	Some last words...	260
	References	265