## Contents

1 Exposing Methods: The 2014 European Parliament Elections ..... 1
1.1 The 28 Member States of the 2014 Union ..... 1
1.2 Austria, Belgium, Bulgaria; Electoral Keys ..... 3
1.3 Cyprus, Czech Republic, Germany; Table Design ..... 7
1.4 Denmark, Estonia, Greece; Alliances and Indeps ..... 11
1.5 Spain, Finland, France, Croatia; Vote Patterns and Vote Categories ..... 13
1.6 Hungary, Ireland, Italy; Quotas ..... 19
1.7 Lithuania, Luxembourg, Latvia; Residual Fits ..... 24
1.8 Malta, the Netherlands, Poland; Nested Stages. ..... 27
1.9 Portugal, Romania, Sweden; Method Overview ..... 28
1.10 Slovenia, Slovakia, United Kingdom; Local Representation ..... 33
1.11 Diversity Versus Uniformity ..... 37
2 Imposing Constitutionality: The 2009 Bundestag Election ..... 41
2.1 The German Federal Election Law ..... 41
2.2 Countrywide Super-Apportionment 2009 ..... 44
2.3 Per-Party Sub-Apportionments 2009 ..... 46
$2.4 \quad$ Negative Voting Weights ..... 48
2.5 Direct and Universal Suffrage ..... 49
2.6 Free, Equal, and Secret Ballots ..... 51
2.7 Equality of the Voters' Success Values ..... 52
2.8 Equality of Representative Weights ..... 54
2.9 Satisfaction of the Parties' Ideal Shares of Seats ..... 55
2.10 Continuous Fits Versus Discrete Apportionments ..... 56
3 From Reals to Integers: Rounding Functions and Rounding Rules ..... 59
3.1 Rounding Functions ..... 59
3.2 Floor Function ..... 60
3.3 Ties and the Need for Rules of Rounding ..... 60
3.4 Rule of Downward Rounding ..... 61
3.5 Ceiling Function and Rule of Upward Rounding ..... 62
3.6 Commercial Rounding Function ..... 63
3.7 Rule of Standard Rounding ..... 63
3.8 Signpost Sequences ..... 65
3.9 Rounding Rules ..... 66
3.10 Stationary Signposts ..... 68
3.11 Power-Mean Signposts ..... 68
3.12 Simple Rounding Does Not Suffice! ..... 69
4 Divisor Methods of Apportionment: Divide and Round ..... 71
4.1 House Size, Vote Weights, and Scat Numbers ..... 71
4.2 Apportionment Rules ..... 73
4.3 The Five Organizing Principles ..... 75
4.4 Apportionment Methods ..... 71
4.5 Divisor Methods ..... 77
4.6 Max-Min Inequality ..... 80
4.7 Jump-and-Step Procedure and the Select Divisor ..... 82
4.8 Uniqueness, Multiplicities, and Ties ..... 83
4.9 Tie Resolution Provisions ..... 85
4.10 Primal Algorithms and Dual Algorithms ..... 86
4.11 Adjusted Initialization for Stationary Divisor Methods ..... 87
4.12 Universal Initialization ..... 88
4.13 Bad Initialization ..... 89
4.14 Highest Comparative Scores ..... 91
4.15 Authorities ..... 92
5 Quota Methods of Apportionment: Divide and Rank ..... 95
5.1 Quota Methods ..... 95
5.2 Hare-Quota Method with Residual Fit by Greatest Remainders ..... 96
5.3 Greatest Remainders and the Select Split ..... 97
5.4 Shift-Quota Methods ..... 97
5.5 Max-Min Inequality ..... 98
5.6 Shift-Quota Methods and Stationary Divisor Methods ..... 100
5.7 Authorities ..... 100
5.8 Quota Variants ..... 101
5.9 Residual Fit Variants ..... 102
5.10 Quota Method Variants ..... 103
6 Targeting the House Size: Discrepancy Distribution ..... 107
6.1 Seat Total and Discrepancy ..... 107
6.2 Universal Divisor Initialization ..... 108
6.3 Recommended Divisor Initialization ..... 109
6.4 Distributional Assumptions ..... 111
6.5 Seat-Total Distributions ..... 113
6.6 Hagenbach-Bischoff Initialization ..... 114
6.7 Discrepancy Probabilities: Formulas ..... 116
6.8 Discrepancy Probabilities: Practice ..... 118
6.9 Discrepancy Representation by Means of Rounding Residuals ..... 121
6.10 Invariance Principle for Rounding Residuals ..... 122
6.11 Discrepancy Distribution ..... 124
7 Favoring Some at the Expense of Others: Seat Biases ..... 127
7.1 Seat Excess of a Party ..... 127
7.2 Rank-Order of Parties by Vote Shares ..... 128
7.3 Vote Share Thresholds ..... 128
7.4 Seat Bias Formula ..... 129
7.5 Biasedness Versus Unbiasedness ..... 130
7.6 House Size Recommendation ..... 132
7.7 Cumulative Seat Biases by Subdivisions into Districts ..... 133
7.8 Total Positive Bias: The Stronger Third, the Weaker Two-Thirds ..... 134
7.9 Alliances of Lists ..... 135
7.10 Proof of the Seat Bias Formula ..... 139
7.11 Proof of the Seat Bias Formula for List Alliances ..... 144
7.12 Seat Biases of Shift-Quota Methods ..... 145
8 Preferring Stronger Parties to Weaker Parties: Majorization ..... 149
8.1 Bipartitions by Vote Strengths ..... 149
8.2 Majorization of Two Seat Vectors ..... 150
8.3 A Sufficient Condition via Pairwise Comparisons ..... 151
8.4 Majorization of Two Apportionment Methods ..... 151
8.5 Majorization of Divisor Methods ..... 152
8.6 Majorization-Increasing Parameterizations ..... 153
8.7 Majorization Paths ..... 154
8.8 Majorization of Shift-Quota Methods ..... 156
9 Securing System Consistency: Coherence and Paradoxes ..... 159
9.1 The Whole and Its Parts ..... 159
9.2 The Sixth Organizing Principle: Coherence ..... 160
9.3 Coherence and Completeness of Divisor Methods ..... 161
9.4 Coherence Theorem ..... 162
9.5 House Size Monotonicity ..... 163
9.6 Vote Ratio Monotonicity ..... 165
9.7 Retrieval of an Underlying Signpost Sequence ..... 167
9.8 Proof of the Coherence Theorem in Sect. 9.4. ..... 168
9.9 Coherence and Stationary Divisor Methods ..... 172
9.10 Coherence and the Divisor Method with Standard Rounding ..... 175
9.11 Violation of Coherence: New States Paradox ..... 177
9.12 Violation of House Size Monotonicity: Alabama Paradox ..... 179
9.13 Violation of Vote Ratio Monotonicity: Population Paradox ..... 181
9.14 Violation of Voter Monotonicity: No-Show Paradox ..... 183
10 Appraising Electoral Equality: Goodness-of-Fit Criteria ..... 185
10.1 Optimization of Goodness-of-Fit Criteria ..... 185
10.2 Voter Orientation: DivStd ..... 186
10.3 Curtailment of Overrepresentation: DivDwn ..... 189
10.4 Alleviation of Underrepresentation: DivUpw ..... 191
10.5 Parliamentary Orientation: DivGeo ..... 193
10.6 Party Orientation: HaQgrR ..... 195
10.7 Stabilization of Disparity Functions ..... 198
10.8 Success-Value Stability: DivStd ..... 199
10.9 Representative-Weight Stability: DivHar ..... 200
10.10 Unworkable Disparity Functions ..... 201
10.11 Ideal-Share Stability: DivStd ..... 202
10.12 Ideal Share of Seats Versus Exact Quota of Seats ..... 203
11 Tracing Peculiarities: Vote Thresholds and Majority Clauses ..... 207
11.1 Vote Share Variation for a Given Seat Number ..... 207
11.2 Vote Share Bounds: General Divisor Methods ..... 208
11.3 Vote Share Bounds: Stationary Divisor Methods ..... 209
11.4 Vote Share Bounds: Modified Divisor Methods ..... 211
11.5 Vote Share Bounds: Shift-Quota Methods ..... 212
11.6 Overview of Vote Thresholds ..... 213
11.7 Preservation of a Straight Majority and Majority Clauses ..... 215
11.8 House-Size Augmentation Clause ..... 217
11.9 Majority-Minority Partition Clause ..... 217
11.10 The 2002 German Conference Committee Dilemma ..... 219
11.11 Residual-Seat Redirection Clause ..... 220
11.12 Divisor Methods and Ideal Regions of Seats ..... 221
12 Truncating Seat Ranges: Minimum-Maximum Restrictions ..... 225
12.1 Minimum Representation for Electoral Districts ..... 225
12.2 Quota Method Ambiguities ..... 226
12.3 Minimum-Maximum Restricted Variants of Divisor Methods ..... 227
12.4 Direct-Seat Restricted Variant of DivDwn. ..... 228
12.5 Proportionality Loss ..... 232
12.6 Direct-Seat Restricted Variant of DivStd ..... 232
12.7 Composition of the EP: Legal Requirements ..... 234
12.8 Cambridge Compromise ..... 236
12.9 Power Compromise ..... 238
12.10 Jagiellonian Compromise ..... 242
13 Proportionality and Personalization: BWG 2013 ..... 247
13.1 The 2013 Amendment of the Federal Election Law ..... 247
13.2 Apportionment of Seats Among Parties ..... 248
13.3 Assignment of Candidates to Seats ..... 249
13.4 Initial Adjustment of the Bundestag Size ..... 251
13.5 Alternative House Size Adjustment Strategies ..... 252
14 Representing Districts and Parties: Double Proportionality ..... 259
14.1 Double Proportionality: Practice ..... 259
14.2 The 2016 Parliament Election in the Canton of Schaffhausen ..... 260
14.3 Discordant Seat Assignments ..... 264
14.4 Winner-Take-One Modification ..... 265
14.5 Double Proportionality in Swiss Cantons: The Reality ..... 265
14.6 Double Proportionality in the European Union: A Vision ..... 266
14.7 Degressive Compositions and Separate District Evaluations ..... 267
14.8 Compositional Proportionality for Unionwide Lists ..... 268
15 Double-Proportional Divisor Methods: Technicalities ..... 275
15.1 Row and Column Marginals, Weight and Seat Matrices ..... 275
15.2 Double-Proportional Divisor Methods ..... 276
15.3 Cycles of Seat Transfers ..... 278
15.4 Uniqueness of Double-Proportional Seat Matrices ..... 279
15.5 Characterization of Double-Proportional Seat Matrices ..... 281
15.6 Existence of Double-Proportional Seat Matrices ..... 285
15.7 A Dual View ..... 287
15.8 Alternating Scaling Algorithm ..... 288
15.9 Tie-and-Transfer Algorithm ..... 292
16 Biographical Digest ..... 297
16.1 Thomas Jefferson 1743-1826 ..... 297
16.2 Alexander Hamilton 1755-1804 ..... 298
16.3 Daniel Webster 1782-1852 ..... 299
16.4 Thomas Hare 1806-1891 ..... 300
16.5 Henry Richmond Droop 1832-1884 ..... 301
16.6 Eduard Hagenbach-Bischoff 1833-1910 ..... 302
16.7 Victor D'Hondt 1841-1901 ..... 305
16.8 Joseph Adna Hill 1860-1938 ..... 306
16.9 Walter Francis Willcox 1861-1964 ..... 308
16.10 Ladislaus von Bortkiewicz 1868-1931 ..... 309
16.11 Edward Vermilye Huntington 1874-1952 ..... 310
16.12 Siegfried Geyerhahn 1879-1960 ..... 312
16.13 Jean-André Sainte-Laguë 1882-1950 ..... 313
16.14 George Pólya 1887-1985 ..... 315
16.15 Horst Friedrich Niemeyer 1931-2007 ..... 317
Notes and Comments ..... 319
References ..... 331
Index ..... 339

