

C O N T E N T S

Preface	5
Introduction	7
I. The Old Consensus	9
Popular Apathy	11
The Old Foreign Policy Establishment	12
The New National Intelligentsia	13
The Old Consensus under Stress	15
The End of Apathy	16
II. The Transformation of the Establishment	18
New Realities, Changed Concepts	21
Openness versus Secrecy	25
Bureaucracy Walled In	27
The National Interest	30
The Evaporation of Purpose	32
III. The American Consensus	39
Models and Replicas	42
The External Consensus	45
Can Consensus Be Planned?	48
The Daily Quantum of Consent	52
Consensus and Purpose	55
IV. A New Foreign Policy Consensus?	63
Notes	69
References	71