

Contents

<i>Preface</i>	viii
1 Parliament in Perspective	1
2 The Development of Parliament	12
<i>The House of Commons</i>	13
<i>The House of Lords</i>	23
<i>Conclusion</i>	29
Part I: Parliament and Government	31
3 Recruiting and Training Ministers	33
<i>Ministers in Parliament</i>	33
<i>Consequences for Ministers</i>	37
<i>Wider consequences</i>	42
<i>Conclusion</i>	48
4 Policy Making: The Early Stages	50
<i>Initiation</i>	53
<i>Formulation</i>	68
<i>Conclusion</i>	70

5	Legislation	72
	<i>Legislative process</i>	72
	<i>The effect of Parliament</i>	79
	<i>Conclusion</i>	87
6	The Administration of Government	89
	<i>Means of scrutiny</i>	89
	<i>Impact?</i>	106
	<i>Conclusion</i>	112
7	The European Community	114
	<i>The role of Parliament</i>	117
	<i>Impact?</i>	125
	<i>Conclusion</i>	127
	Part II: Parliament and Citizen	129
8	Giving the Seal of Approval	131
	<i>Manifest legitimation</i>	131
	<i>Latent legitimation</i>	135
	<i>Problems</i>	137
	<i>Conclusion</i>	145
9	The Voice of the Constituents	147
	<i>Growth of constituency demands</i>	147
	<i>Explanations of change</i>	152
	<i>Consequences</i>	156
	<i>Conclusion</i>	160
10	The Voice of Organized Interests	161
	<i>The role of party</i>	161
	<i>The impact of groups</i>	163
	<i>Explanations of change</i>	166

CONTENTS	vii
<i>Consequences</i>	170
<i>Conclusion</i>	175
11 Other Voices, Other Interests	177
<i>The past century</i>	178
<i>A growing voice</i>	180
<i>Limitations</i>	184
<i>Conclusion</i>	185
12 Educating and Mobilizing Citizens	187
<i>Lack of contact</i>	188
<i>Developing links</i>	189
<i>Consequences</i>	194
<i>Conclusion</i>	199
13 The Consequences of Parliament	201
<i>Parliament matters</i>	201
<i>But . . .</i>	206
<i>The future</i>	208
<i>Conclusion</i>	213
 <i>Further reading</i>	 214
 <i>References</i>	 217
 <i>Index</i>	 228