

CONTENTS

Abbreviations	xiii
Introduction	3
1. The Cultural Landscape of Child Abuse in the United States	13
The Paradox of Child Abuse	18
<i>The San Diego Experience</i>	19
The Child Abuse Industry	23
<i>Psychotherapy and the Child Abuse Industry</i>	24
<i>The Legal Industry</i>	29
The Unraveling of Child Abuse Policy	33
Conclusion	40
2. Child Abuse as a Social Problem: The Emergence of the Child Savers	46
The Social Context of the Child Rescue Movement	48
The Mary Ellen Legend and the Rise of the Child Rescue Movement	51
<i>The Legend</i>	52
The Makings of a Movement	57
<i>The Role of the Press</i>	57
<i>The Influence of an Outraged Public</i>	58
<i>The Anticruelty Movement in the Context of Other Social Movements</i>	59
<i>The Rise of Judicial Patriarchy</i>	61
<i>Elbridge T. Gerry and the NYSPCC</i>	62
Central Themes in the Anticruelty Movement	67
<i>Social Control</i>	67
<i>Parents, the State, and the Rescue of Children</i>	70
<i>Differences Regarding the Role of the SPCCs</i>	72
Conclusion	74

3. The Decline and Rediscovery of Child Abuse, 1920–1960	82
Early Conflict Among “Child Rescuers”	83
<i>The NYSPCC and the Gerry Paradigm</i>	84
<i>The Challenge to the Gerry Paradigm</i>	85
<i>Who Should Do Protective Work, and What Should Be Its Functions?</i>	86
<i>Feminism and the Anticruelty Movement</i>	88
Social Work and Child Welfare	89
<i>Changing Nomenclature, Changing Definitions</i>	89
<i>Disillusionment with the Juvenile Court</i>	90
Child Welfare Agency Structure and Practice	92
<i>Organizational Pattern of Children’s Agencies</i>	92
<i>Distinctions Between Child and Family Welfare</i>	94
<i>The Impact of Psychoanalytic Theory</i>	95
<i>Social Work’s Escape from Authority</i>	96
The Impact of Economic and Social Conditions After 1930	97
Conclusion	99
4. From the “Battered Child” Syndrome to the “Battered Psyche” Syndrome: Rediscovering Child Abuse in the 1960s and Beyond	107
The Rise of the American Welfare State	108
The Child Abuse Prevention and Treatment Act of 1974	112
Ideological Convergence	117
The Family Preservation Model	119
The Adoption Assistance and Child Welfare Act of 1980	122
The Omnibus Budget Reconciliation Act of 1993	126
Conclusion	129
5. The Breakdown of the Child Abuse System	135
Researching Child Abuse	135
Child Abuse and Political Correctness	142
<i>Maintaining the Myth of Classlessness</i>	149
Funding for Child Abuse and Neglect	151
<i>The Panacea of Family Preservation</i>	155
Service Delivery Problems in the Child Abuse System	157
<i>Social Work Training and Child Protective Services</i>	158
<i>Screening, Investigation, and the Provision of Service</i>	161
AFDC, Substance Abuse, and the Breakdown of the Child Abuse System	163
Conclusion	165

6. Restructuring Child Abuse Services:	
The Children's Authority	171
The Children's Authority	173
<i>The Structure of the Children's Authority</i>	174
<i>Funding the Children's Authority</i>	174
<i>The Social Mandate and the Span of Authority</i>	176
<i>Administrative Organization</i>	177
 Conclusion	 184
 Index	 190