Contents

List of Tables and Figures	
Preface	xii
Chapter 1. Politics and Morality Policies: A Theory	3
 The Policy History of Government Antidrug Efforts: Or, "It's Déjà Vu All Over Again" 	20
 Reefer Madness: A Quantitative Historical Analysis of Drug Enforcement Policy 	66
4. The State Politics of Drug Abuse	103
5. A Historical Review of Public Policies Regarding Alcohol	135
 One for the Road: A Quantitative Historical Analysis of U.S. Alcohol Policies 	176
7. Dealing with the Devil: State Regulation of Alcohol	209
8. The Politics of Sin	242
Bibliography	256
Index	273

List of Tables and Figures

Tables

2.1	Revenues Collected under the Harrison Act, 1915–45	28
2.2	Violations of the Harrison Act, 1915–30	29
2.3	Discretion and Morality Law Violations, 1922-28	31
2.4	Federal Drug Prosecutions after the Marijuana Tax Act, 1938–90	38
2.5	The Rise in Salience of Marijuana: Number of Magazine Articles per Year, 1959–75	44
2.6	Racial Distribution in Drug Arrests, 1950-90	45
2.7	The Salience of Drug Abuse in the 1980s: Number of Magazine Articles	52
2.8	Median Age of Individuals Arrested for Drug Violations, 1950–90	58
2.9	Percentage Distributions of Arrests for Drug Violations	59
3.1	Determinants of Federal Drug Agency Budgets	74
3.2	Determinants of Drug Agency Personnel	75
3.3	Determinants of Federal Drug Enforcement	77
3.4	Determinants of Federal Marijuana Enforcement	79
3.5	Impact of Legislation on Drug Penalties	81
3.6	Impact of Legislation on Marijuana Penalties	83
3.7	Determinants of State Drug Arrest Rates	85
3.8	Determinants of State Marijuana Arrest Rates	86
3.9	Determinants of Federal Prison Population	88
3.10	Determinants of State Prison Population	89
3.11		91
3 12	Determinants of Drug Use	94

x LIST OF TABLES AND FIGURES

Impact of Drug Arrests on Violent Crime	96
Determinants of State Marijuana Laws	111
Determinants of State Controlled-Substance Laws	113
Determinants of Drug Arrest Rates I	115
Determinants of Drug Arrests II	117
Drug Arrest Rates by Race	120-121
Determinants of Drug Arrest Rates by Race	122
Impact of Laws on Arrest Rates	124
Impact of Drug Enforcement on Prisons and Treatment	125
Impact of Drug Enforcement on Crime Rates	128
Alcohol Taxes and the Federal Budget (in millions of dollars),	
1910–20	140
Prohibition Enforcement Activities, 1920–33	143
Prohibition Enforcement Activities in Federal Court, 1920–33	144
Prohibition Penalties and Agency Efficiency, 1922-33	147
The Salience of Alcohol: Articles in Periodicals, 1910-40	152
Federal and State Alcohol Tax Revenues, 1920-90	157
Federal Tax Rates for Distilled Spirits and Beer, 1934-90	158
Enforcement of the Alcohol Tax Laws after Prohibition, 1934-44	159
Arrest Rates (per 100,000 persons) for Alcohol-Related	
Problems, 195090	165
Trends in Alcohol Consumption, Cirrhosis, and Traffic	
•	166
	182
	185
-	186
Impact of Policies on Alcohol Consumption	188
Impacts on the Consumption of Beer, Wine, and Spirits, 1934–90	190
Determinants of State Alcohol Enforcement	192
	193
	195
•	197
•	199
-	200
Impact of Alcohol and Policies on Crime Rates	202
	Determinants of State Marijuana Laws Determinants of State Controlled-Substance Laws Determinants of Drug Arrest Rates I Determinants of Drug Arrests II Drug Arrest Rates by Race Determinants of Drug Arrest Rates by Race Impact of Laws on Arrest Rates Impact of Drug Enforcement on Prisons and Treatment Impact of Drug Enforcement on Crime Rates Alcohol Taxes and the Federal Budget (in millions of dollars), 1910–20 Prohibition Enforcement Activities, 1920–33 Prohibition Enforcement Activities in Federal Court, 1920–33 Prohibition Penalties and Agency Efficiency, 1922–33 The Salience of Alcohol: Articles in Periodicals, 1910–40 Federal and State Alcohol Tax Revenues, 1920–90 Federal Tax Rates for Distilled Spirits and Beer, 1934–90 Enforcement of the Alcohol Tax Laws after Prohibition, 1934–44 Arrest Rates (per 100,000 persons) for Alcohol-Related Problems, 1950–90 Trends in Alcohol Consumption, Cirrhosis, and Traffic Fatalities, 1950–90 Historical Determinants of Alcohol Taxes Historical Determinants of Alcohol Taxes Federal Prosecutions for Liquor Law Violations Impact of Policies on Alcohol Consumption Impacts on the Consumption of Beer, Wine, and Spirits, 1934–90 Determinants of State Alcohol Enforcement Determinants of State Alcohol Enforcement—Status Crimes Impact of Policies on Jail Population Impact of Policies on Girrhosis Death Rates Impact of Policies on Suicide Death Rates Impact of Alcohol Policies on Traffic Fatalities, 1920–90

6.13	Impact of Alcohol and Policies on Arrest Rates	203
7.1	Determinants of State Alcohol Policies	217
7.2	Determinants of State Drunk Driving Laws	221
7.3	Determinants of Alcohol Law Enforcement	224
7.4	The Influence of Drunk Driving Laws on Enforcement	226
7.5	The Influence of Alcohol Policies on Alcohol Consumption	228
7.6	The Influence of Alcohol Policies on Cirrhosis and Suicide	
	Rates, 1988	230
7.7	The Influence of Alcohol Policies on Traffic Fatalities	232
7.8	The Influence of Alcohol Policies on Reported Drunk Driving	
	and Binge Drinking	234
7.9	The Influence of Alcohol Policies on the Prison Population	235
7.10	Impact of Alcohol Enforcement on Crime Rates	236
Figu	re	
1.1	A Model of the Policy Process	6